

## Message Text

SECRET

PAGE 01 BANGKO 04707 01 OF 02 231554 Z

46 S  
ACTION EA-14

INFO OCT-01 ADP-00 SSO-00 NSCE-00 SS-14 NSC-10 RSR-01

RSC-01 /041 W  
----- 003159

O 231255 Z MAR 73  
FM AMEMBASSY BANGKOK  
TO SECSTATE WASHDC IMMEDIATE 1740  
SECDEF  
CINCPAC  
JCS

S E C R E T SECTION 1 OF 2 BANGKOK 4707

DEPARTMENT PASS WHITE HOUSE FOR DR. KISSINGER

SECSTATE FOR UNDER SECRETARIES PORTER AND TARR AND ASSISTANT  
SECRETARY GREEN

CINCPAC FOR ADMIRAL GAYLER

E. O. 11652: GDS  
TAGS: PINS  
SUBJECT: SPECIAL CI ASSISTANCE FOR THAILAND, FY-73

1. SUMMARY: NOW IS THE CRUCIAL TIME TO INFLUENCE THE DIRECTIONS AND PACE OF THAI COUNTERINSURGENCY PROGRAM. THE THAI ARE FORMULATING THEIR FIRST MEANINGFUL NATIONAL CI PLAN AND ARE DEVELOPING BUDGETARY REQUIREMENTS FOR THE MEN AND MATERIAL NECESSARY TO CARRY OUT THE PROGRAM OUTLINED BANGKOK 2909. A CORE U. S. CONTRIBUTION OF ABOUT \$3 MILLION FROM VARIOUS AID SOURCES, OVER AND ABOVE WHAT IS ALREADY PROGRAMMED, HAS BEEN IDENTIFIED BY THE THAI AND OURSELVES AS ESSENTIAL TO PUT THIS PROGRAM INTO EFFECT. THIS RELATIVELY SMALL ADDITIONAL INVESTMENT BY THE USG NOW CAN PAY BIG DIVIDENDS IN RTG CI EFFECTIVENESS. WHETHER FY 73 YEAR-END FUNDS OR EARLY FY 74 FUNDS ARE EVENTUALLY DESIGNATED FOR THIS PURPOSE, THE IMPORTANT THING IS TO AUTHORIZE US TO START TALKING WITH THE THAI NOW ABOUT SUCH A PROGRAM IN PREPARATION FOR THE NEXT CAMPAIGN, AS THAI FY 74 BUDGET

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PAGE 02 BANGKO 04707 01 OF 02 231554 Z

SUBMISSIONS WILL BE DROWN UP WITHIN THE NEXT WEEK OR SO AND WE NEED TO MOVE QUICKLY TO BE SURE THEY BUDGET THEIR PART. SUCH HELP, GIVEN PROMPTLY FOR THOSE ITEMS TO WHICH THE THAI THEMSELVES ATTACH HIGH PRIORITY, WOULD ALSO MAKE A SIGNIFICANT CONTRIBUTION TO MEETING THE VERY REAL POLITICAL PROBLEMS WE NOW FACE ( BANGKOK 18115).

2. DISCUSSIONS WITH THE THAI THAT WE HAVE BEEN PURSUING FOR NEARLY A YEAR REGARDING THE COORDINATION AND FOCUS OF RTG CI PROGRAMS ( BKK 5193), HAVE SHOWN PROGRESS IN RECENT MONTHS. THE CI STRATEGY FOR FY 73 AND 74, FOR WHICH IMPLEMENTING PLANS HAVE JUST BEEN APPROVED BY GEN. PRAPHAT, IS ADDRESSED TO THE MAJOR INSURGENT BASE AREAS. IT IS A GRADUAL APPROACH ADAPTED TO THE REALITIES OF THE THAI SCENE AND, WE BELIEVE, GIVES REASONABLE PROMISE OF LIMITING INSURGENT EXPANSION AND GAINING THE INITIATIVE IN SELECTED AREAS. FOR THE FIRST TIME BOTH CENTRAL GOVERNMENT AND FIELD OFFICIALS OF CIVIL, POLICE, AND MILITARY AGENCIES CONCERNED HAVE PARTICIPATED IN ADVANCED PLANNING ( BKK 15066), AND THEIR BUDGET PROGRAMMING THIS YEAR IS TAKING THE NATIONAL CI PLAN INTO ACCOUNT. DEFECTS ARE EVIDENT, BUT THE MOVE IS DEFINITELY TOWARD ORGANIZING THAI RESOURCES AND ENERGIES TO DO THE JOB IN A WAY WE HAVE NOT SEEN BEFORE.

3. IN URGING AN INTEGRATED NATIONAL PROGRAM UPON THE RTG A YEAR AGO, I NOTED THAT THIS WOULD ENABLE US TO RENDER CI ASSISTANCE MORE EFFECTIVELY, AND I ALERTED WASHINGTON ( BKK 14886, PARA 8) TO EXPECT A U. S. MISSION PROPOSAL FOR CLOSER INTEGRATION OF U. S. CIVIL / POLICE/ MILITARY AID IN THE CI FIELD WHEN AND AS CORRESPONDING THAI ACTIONS MIGHT OFFER REASONABLE PROSPECT FOR GREATER EFFECTIVENESS. I BELIEVE THE TIME HAS NOW COME TO MOVE AHEAD ON THIS CONCEPT.

4. WE HAVE RECEIVED THROUGH CSOC A STATEMENT OF REQUIREMENTS, APPROVED BY GENERAL PRAPHAT, WHICH HAS WITHIN IT ELEMENTS CRUCIAL TO THE SUCESS OF THE RTG' S NEW CI PROGRAM AND WORTHY OF SELECTIVE U. S. ASSISTANCE ON A COST- SHARED BASIS.

5. WE HAVE GONE OVER THIS LIST CAREFULLY, REJECTING MARGINAL OR EXTRAVAGANT ITEMS FROM THE CSOC LIST, OMITTING THOSE COVERED IN THE PRESENTLY PROGRAMED MAP/ SA

SECRET

SECRET

PAGE 03 BANGKO 04707 01 OF 02 231554 Z

LEVELS FOR FY-73 ( BKK 2273) AND PROXIMATE YEARS, AND WE

HAVE INJECTED OUR OWN IDEAS TO POINT UP WHAT BOTH WE AND THE THAI REGARD AS THE CORE OF THE PROGRAM. THE RESULT IS THE FOLLOWING INTEGRATED PROGRAM FOR SPECIAL U. S. ASSISTANCE TO TOP PRIORITY PROJECTS IN THE CI FIELD TOTALLING ABOUT \$3 MILLION. THIS PROPOSAL IS OUTLINED BELOW:

RTG PROGRAM                    US INPUT ILLUSTRATIVE  
                                  (\$ COSTS-\$1,000)

A. MILITARY ( MAP)

1) 3 HILLTRIBE VOLUNTEER        ARMS  
COMPANIES                        COMMO     100

2) 40 VOLUNTEER RANGER        ARMS  
TEAMS                            COMMO     150

3) IMPROVING RTA SMALL UNIT CI  
OPERATIONS                      COMMO     900

B. POLICE ( SA)

1) UPGRADING WEAPONRY        AMMO     500

2) INCREASED PATROLLING IN CSOC TARGET  
DISTRICTS                        COMMO     210  
JEEPS                            500

3) SPECIAL BRANCH ASSIGNMENTS TO  
CSOC PRIORITY DISTRICTS ( SPECIAL    SPECIALIZED  
FUNDING)                        ELECTRONICS  
                                    AND PHOTO   85

C. CIVIL ( LIMITED TO 17 COSC  
TARGET DISTRICTS)

1) MIBILITY FOR LOCAL  
OFFICIALS ( SA)                JEEPS     85

2) VILLAGE SELF- DEFENSE ( MAP)    AMMO     80

3) CIVIC ACTION ( SA)            WATER TRAILERS  
                                    MEDICAL KETS

SECRET

SECRET

PAGE 04 BANGKO 04707 01 OF 02 231554 Z

TOOLS        50

4). IMPROVING C/ P/ M  
RADIO INTERFACE ( SA)          COMMO     250

D. IMPROVEMENTS IN AS CITED  
DEFECTOR PROGRAM BKK 17269 50

2) FIELD EVALUATION  
OF CI PROGRAMS BY  
THAI RESEARCH HALF COST  
TEAM. FIRST YEAR 60

3) JOINT SECURITY SPECIALIZED  
CENTERS & PSYOPS EQUIPMENT 25

FURTHER EXPLANATION OF THESE PROPOSALS, DRAWING UPON PUR  
CONTINOUS AND EXTENSIVE INTER- AGENCY DISCUSSIONS WITH THE THAI,  
IS AVAILABLE AND WILL BE FORWARDED FOLLOWING APPROVAL IN PRIN-  
CIPLE. INDIVIDUAL ITEMS WOULD BE SUBJECT TO NEGOTIATION AND WOULD  
BE IMPLEMENTED IN THE NORMAL AID PROCESS.

NOTE BY OC/T: DISTRIBUTION COORDINATED WITH MR. FRY, S/S-O

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PAGE 01 BANGKO 04707 02 OF 02 231548 Z

46 S  
ACTION EA-14

INFO OCT-01 ADP-00 SSO-00 NSCE-00 SS-14 NSC-10 RSR-01

RSC-01 /041 W  
----- 003220  
O 231255 Z MAR 73  
FM AMEMBASSY BANGKOK  
TO SECSTATE WASHDC IMMEDIATE 1741  
SECDEF  
CINCPAC  
JCS

S E C R E T SECTION 2 OF 2 BANGKOK 4707

6. THIS \$3 MILLION SPECIAL CI PROGRAM WOULD BE MOST USEFUL  
TO:

- A) ACCELERATE THAI IMPLEMENTATION OF PROGRAMS WHICH  
ARE URGENLY NEEDED TO ENABLE THE RTG TO DEAL MORE EFFECTIVELY  
WITH CI PROBLEM;
- B) DEMONSTRATE OUR RESPONSIVENESS WHEN THE THAIORGANIZE

THEMSELVES TO  
COPE WITH THE CI  
PROBLEM, TO WHICH THE U. S. GOVERNMENT ( STATE/ DEFENSE 032514)  
GIVES TOP PRIORITY; AND

C) REFUTE VIEWS INCREASINGLY EVIDENT AMONG THAI  
STUDENTS AND INTELLECTUALS THAT WE ARE ONLY AIDING THE  
MILITARY TO MAINTAIN USE OF THE AIR BASES, BUT HAVE LITTLE  
INTEREST IN HELPING THAILAND MEET ITS OWN VERY REAL PROBLEMS.

7. I BELIEVE THIS RELATIVELY SMALL AMOUNT OF ADDITIONAL  
ASSISTANCE, PROVIDED IN TIMELY FASHION, WOULD GIVE A SUBSTANTIAL  
IMPETUS TO THE THAI CI EFFORT. I URGE THEREFORE THAT I BE  
AUTHORIZED TO INFORM THE RTG THAT WE ARE PREPARED TO DISCUSS  
UP TO \$3 MILLION OF ADDITIONAL MAP/ SA ASSISTANCE FOR THEIR  
FY 74 CI PROGRAM-- PROVIDED THAT THAI BUDGET THE RESOURCES  
NECESSARY TO CARRY OUT THE CI PROGRAM OUTLINED IN BKK 3903.  
AS RTG AGENCIES ARE DISCUSSING RTG BUDGET SUBMISSIONS DUE AT  
THE END OF MARCH, I REQUEST AN URGENT REPLY IN ORDER THAT WE  
SECRET

SECRET

PAGE 02 BANGKO 04707 02 OF 02 231548 Z

MAY USE THIS AID TO INDUCE THE MAXIMUM SELF- HELP AND  
COORDINATION OF THE THAI SIDE.

8. THE MOST EFFECTIVE ASSISTANCE WOULD BE AN ADDITIONAL  
MAP/ SA ALLOCATION FROM FY 73 FUNDS. IF SUCH FUNDS ARE  
ABSOLUTELY UNAVAILABLE, I REQUEST AUTHORITY TO DISCUSS NOW  
IN PRINCIPLE, FOR OBLIGATION SPECIAL CI ASSISTANCE  
FO THE TYPE INDICATED ABOVE AS AN ADDITION TO FY 74 AID OTHERWISE  
PROGRAMED.

9. THIS IS A JOINT U. S. MISSION MESSAGE.  
UNGER

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